

## CHAPTER 4

### PLAN OUTLAYS

#### Five Year Plan

A&N Islands was given the status of a Union Territory on 1<sup>st</sup> November, 1956. Till then it were a part D state and was borne on the Budget of the Union Home Ministry. By 1955-56, when the rest of the country was moving on to its Second Five Year Plan, the Andaman & Nicobar Admn. was given leave to draw up its own plan like other States/UTs. Thus Planned Development in A&N Islands started from the Second Five Year Plan onwards. During 1964, the Govt. of India notified the Union Territory of A&N Islands as a “Special Area” which was considered to be eminently suitable for resource development and rehabilitation. The outlay from second upto the sixth plan was very modest. Most of the plan expenditure was on account of implementation of schemes for rehabilitation of repatriates, providing infrastructure and support services to the armed forces and influx of population from the mainland. Process of infrastructure development started from sixth plan. During the next three plans about 40% of plan funds were spent on shipping alone.

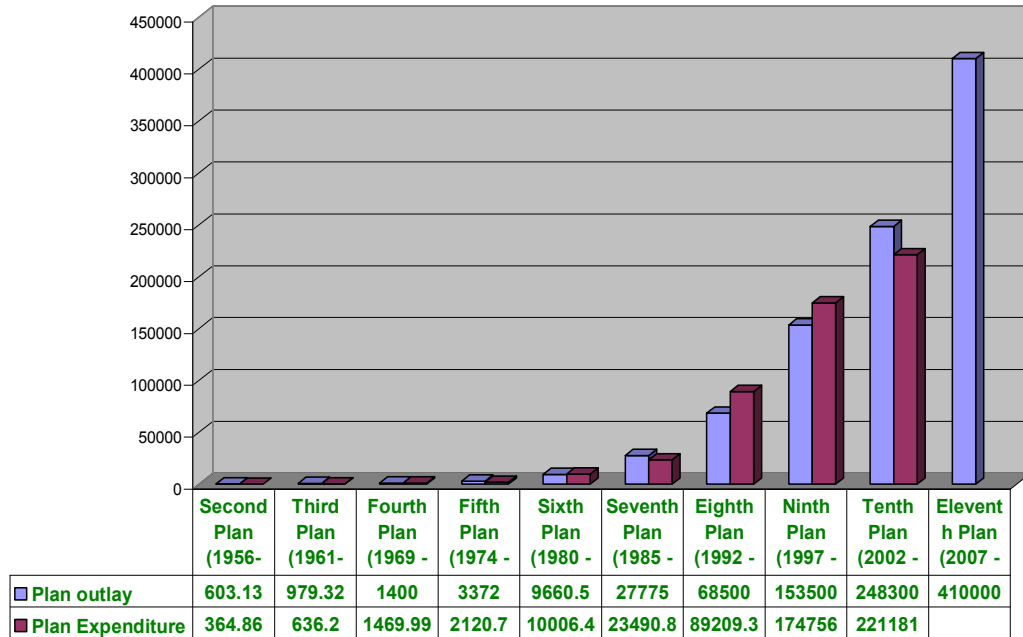
Performance under the Second Plan onwards in terms of outlays and expenditure are indicated in following statement.

Statement 4.1  
Outlay and Expenditure over different Five Year Plan periods  
(Rs. in lakh)

Five Year Plan	Plan outlay	% increase over previous plan outlay	Plan Expenditure	% of achievement over outlay
Second Plan (1956-61)	603.13	8.08	364.86	60.49
Third Plan (1961-66)	979.32	62.37	636.20	64.96
Fourth Plan (1969 -74)	1400.00	42.96	1469.99	105.00
Fifth Plan (1974 - 79)	3372.00	140.85	2120.70	62.89
Sixth Plan (1980 - 85)	9660.50	186.49	10006.44	103.58
Seventh Plan (1985 - 90)	27775.00	187.51	23490.75	84.58
Eighth Plan (1992 - 97)	68500.00	146.62	89209.26	130.23
Ninth Plan (1997 - 2002)	153500.00	124.09	174756.18	113.85
Tenth Plan (2002 - 07)	248300.00	61.76	221180.63	89.08
Eleventh Plan (2007 - 12)	410000.00	65.12		

Chart 4.1

Five Year Plan Outlay & Expenditure



### Plan Size

The size of 10<sup>th</sup> Five Year Plan was finalized at Rs.248300.00 lakhs which was about 61.76% higher than the size of 9<sup>th</sup> Five Year Plan. Size of 11<sup>th</sup> Five Year Plan was finalized at Rs. 410000.00 lakhs, which is 65.12% higher than the size of 10<sup>th</sup> Five Year Plan. Sector-wise outlay during 9<sup>th</sup>, 10<sup>th</sup> & 11<sup>th</sup> Five Year Plan is given in the following table.

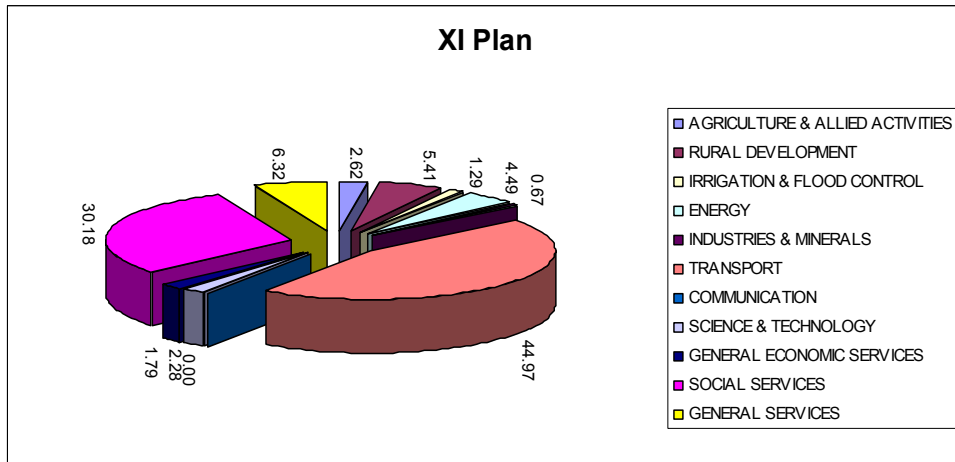
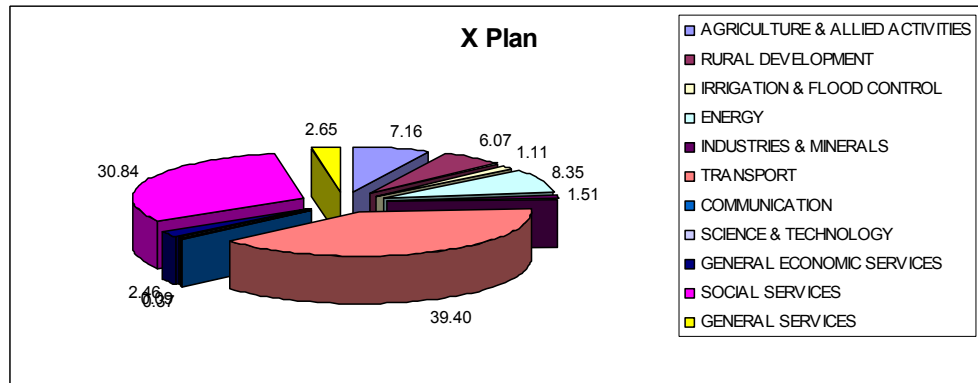
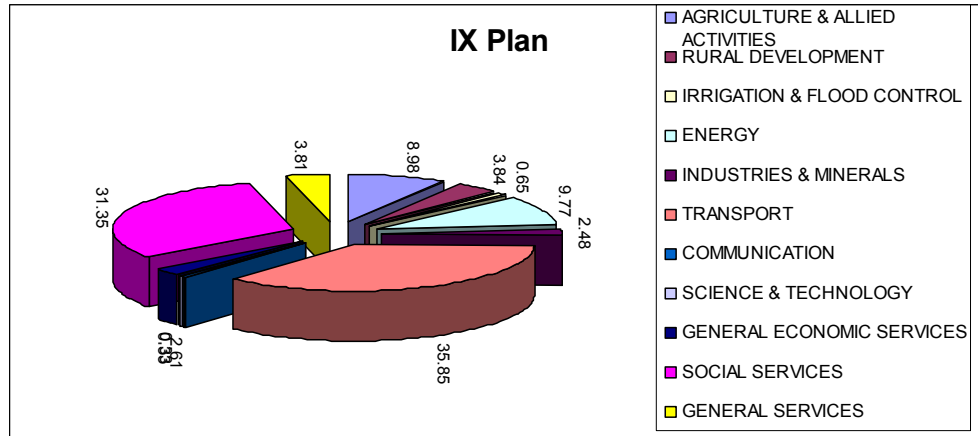
Statement 4.2

(Rs. in lakhs)

Sector	9 <sup>th</sup> FYP		10 <sup>th</sup> FYP		11 <sup>th</sup> FYP	
	Outlay	% to the Outlay	Outlay	% to the Outlay	Outlay	% to the Outlay
AGRICULTURE & ALLIED ACTIVITIES	13789.00	8.98	17777.00	7.16	10750.00	2.62
RURAL DEVELOPMENT	5900.00	3.84	15084.00	6.07	22162.00	5.40
IRRIGATION & FLOOD CONTROL	1000.00	0.65	2757.00	1.11	5294.00	1.29
ENERGY	15000.00	9.77	20743.00	8.35	18396.00	4.49
INDUSTRIES & MINERALS	3800.00	2.48	3746.00	1.51	2740.00	0.67
TRANSPORT	55036.00	35.85	97819.00	39.40	184363.00	44.97
COMMUNICATION	500.00	0.33	908.00	0.37	0.00	0.00
SCIENCE & TECHNOLOGY	500.00	0.33	212.00	0.09	9343.00	2.28
GENERAL ECONOMIC SERVICES	4000.00	2.61	6098.00	2.46	7321.00	1.78
SOCIAL SERVICES	48127.00	31.35	76586.00	30.84	123739.00	30.18
GENERAL SERVICES	5848.00	3.81	6570.00	2.64	25892.00	6.32
Grand Total	153500.00	100.00	248300.00	100.00	410000.00	100.00

## Outlay under sectors IX, X & XI Plan

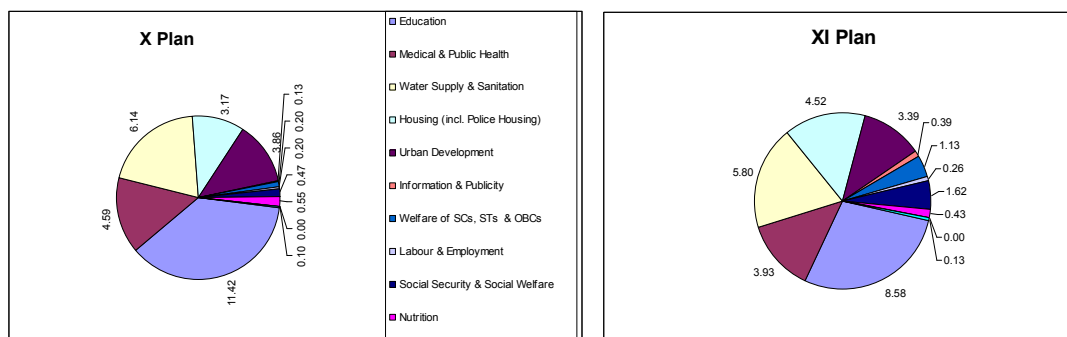
Chart 4.2



**Statement 4.3**  
**Outlay under Transport & Social Services for various sectors**  
(Rs. in lakhs)

<b>Name of Sector</b>	<b>10<sup>th</sup> Five Year Plan (2002-07)</b>		<b>11<sup>th</sup> Five Year Plan (2007-12)</b>	
	Proposed Outlay	% to Total Outlay	Outlay	% to Total Outlay
<b>Transport</b>				
Ports And Light Houses	7146.00	2.88	11060.00	2.70
Civil Aviation	2240.00	0.90	26086.00	6.36
Roads And Bridges	40048.00	16.13	53114.00	12.95
Road Transport	1040.00	0.42	11416.00	2.78
Shipping	47345.00	19.07	82687.00	20.17
<b>Grand Total</b>	<b>97819.00</b>	<b>39.40</b>	<b>184363.00</b>	<b>44.97</b>
<b>SOCIAL SERVICES</b>				
Education	28344.00	11.42	35165.00	8.58
Medical & Public Health	11400.00	4.59	16126.00	3.93
Water Supply & Sanitation	15256.00	6.14	23778.00	5.80
Housing (incl. Police Housing)	7868.00	3.17	18533.00	4.52
Urban Development	9590.00	3.86	13906.00	3.39
Information & Publicity	330.00	0.13	1596.00	0.39
Welfare of SC, ST & OBC	503.00	0.20	4635.00	1.13
Labour & Employment	509.00	0.20	1086.00	0.26
Social Security & Social Welfare	1175.00	0.47	6632.00	1.62
Nutrition	1360.00	0.55	1752.00	0.43
Disaster Management-Natural Calamities	251.00	0.10	530.00	0.13
<b>Grand Total</b>	<b>76586.00</b>	<b>30.84</b>	<b>123739.00</b>	<b>30.18</b>

Chart 4.3



### Tsunami Reconstruction Plan

In the aftermath of earthquake followed by tsunami during December 2004 the Union Territory of A&N Islands received special attention of Govt of India. ANI Administration had prepared a memorandum on the damage caused in ANI. This report estimated a total damage of Rs. 3836.56 crore. During 2005, the Govt. of India sanctioned Rs. 821.88 crore under Rajiv Gandhi Rehabilitation Package for immediate relief and rehabilitation and Rs. 70.28 crore under the special plan of MHA for enhanced compensation to the farmers for loss of crops. Break up of RGRP given for immediate relief & rehabilitation is indicated below.

Statement 4.4  
Rajiv Gandhi Package and Special Plan Breakup  
(Rs. in crores)

No.	Components	As approved by EGOM Grant
<b>I</b>	<b>RGRP</b>	
<b>A</b>	<b>Immediate Relief</b>	
A.1	From CRF/NCCF	313.19
A.2	Other Ministries	
A.3	Assistance covered under norms with relaxation of scale	215.65
A.4	Rehabilitation of orphans, widows, unmarried girls	8.60
A.5	Immediate restoration of administration and infrastructure activity	29.89
	<b>Sub total</b>	<b>567.33</b>
<b>B</b>	<b>Livelihood</b>	
B.1	Fishing sector	15.01
B.2	Agriculture	239.54
	<b>Sub total</b>	<b>254.55</b>
<b>C</b>	<b>Reconstruction</b>	
C.1	Fishing Harbour Grant	
C.2	Housing	
	<b>Sub total</b>	
	<b>Total I</b>	<b>821.88</b>
<b>II</b>	<b>Special plan of MHA for enhanced compensation to farmers for loss of crops</b>	<b>70.28</b>
	<b>TOTAL (I + II)</b>	<b>892.16</b>

In January 2006, the Empowered Group of Ministers approved the Tsunami Reconstruction Programme amounting to Rs. 2654.69 crore comprising of Rs. 454.05 crore under RGRP and Rs. 2200.64 crore under ACA in the plan to be implemented in a four year period commencing 2005-06. This includes reconstruction of damaged infrastructures, Construction of 9797 permanent houses for tsunami victims, construction of fish landing centers, construction of Ports & Jetties, Tourism resurgence etc. Administration had spent Rs. 431.14 crore of RGRP fund for TRP during 2005-06 and 2006-07. Allocation to TRP under ACA in the plan started flowing from the Annual Plan 2006-07. Sector-wise break up of funds approved for TRP and year-wise expenditure under RGRP & ACA are indicated in statement 4.5. Major share under TRP is for construction of 9797 permanent Houses for tsunami victims.

#### **Impact on the economy of the Islands**

As a result of the tsunami, the economy of the Islands took a severe beating. The business community suffered damage to their stocks and loss of revenue property and infrastructure. Those employed in agriculture, tourism and fisheries sectors received a crippling blow. Many industrial and service units suffered.



Statement 4.5  
Allocation and Expenditure for Tsunami Rehabilitation Programme

(Rs. in crores)

Name Sector / Programme	RGRP			ACA			RGRP+ACA		
	2005-06		2006-07		2007-08		2005-06 to 2007-08		
	Alloca- tion	Expdr	Alloca- tion	Expdr	Outlay	Expdr	Outlay	Expendi- ture	
<b>Permanent Housing</b>	0.00	0.00	0.00	0.00	340.00	180.97	334.91	674.91	569.49
<b>Power &amp; ICT (Elect)</b>	34.24	34.14	9.42	7.32	50.00	49.99	42.38	136.04	136.89
<b>Social Infrastructure</b>									
Govt Buidling/Other structure (APWD)	52.00	58.06	2.00	6.00	30.00	9.17	6.06	90.06	80.57
Public works							0.00	0.00	0.00
Education	0.18	0.21	0.00	0.00	0.00	0.00	1.01	1.19	0.21
Civil Supplied (PDS)	2.73	2.73	0.00	0.00	0.00	0.00	0.00	2.73	2.73
Industries	0.10	0.10	0.00	0.00	1.00	0.00	0.30	1.40	0.50
Police	0.64	0.64	0.00	0.00	1.50	0.00	0.00	2.14	0.64
Social Welfare (Anganwadi)	3.50	3.50	0.00	0.00	0.00	0.00	1.00	4.50	3.50
Road Trasnport	7.00	7.00	0.00	0.00	1.5	1.11	1.24	9.74	8.39
Health	0.00	0.00	0.00	0.00	4.57	2.03	0.33	4.90	3.13
PRI	22.25	22.25	0.00	0.00	10	16.15	5.23	37.48	43.62
Municipal Council	6.71	5.60	0.00	0.00	0.00	0.00	1.41	8.12	5.60
IP&T	3.78	3.73	0.00	0.00	0.00	0.00	0.00	3.78	3.73
Disaster Management	0.00	0.00	0.00	0.00	5.00	1.37	2.74	7.74	7.22
<b>Total</b>	<b>98.89</b>	<b>103.82</b>	<b>2.00</b>	<b>6.00</b>	<b>53.57</b>	<b>29.83</b>	<b>19.32</b>	<b>173.78</b>	<b>159.84</b>



<b>Roads &amp; Bridges</b>																		
APWD	97.84	95.42	16.47	20.01	30.00	32.64	18.85	49.07	163.16		197.14							
<b>Total</b>	<b>97.84</b>	<b>95.42</b>	<b>16.47</b>	<b>20.01</b>	<b>30.00</b>	<b>32.64</b>	<b>18.85</b>	<b>49.07</b>	<b>163.16</b>		<b>197.14</b>							
<b>Fisheries &amp; Livelihood</b>	16.69	11.4	0.01	0.01	20.00	5.51	27.33	1.96	64.03		18.88							
<b>Water Supply &amp; Sewerage</b>	10.00	9.87	1.00	2.00	17.05	14.17	7.72	12.15	35.77		38.19							
<b>Ports &amp; Jetties</b>	67.72	64.22	20.00	7.84	30.00	6.79	40.74	4.54	158.46		83.39							
<b>Agriculture &amp; Animal Husbandry</b>									0.00		0.00							
Agriculture	27.00	23.74	148.62	27.30	0.00	0.00	25.00	4.74	200.62		55.78							
Animal Husbandry	0.31	0.08	0.01	0.00	10.00	5.59	10.00	0.62	20.32		6.29							
<b>Total</b>	<b>27.31</b>	<b>23.82</b>	<b>148.63</b>	<b>27.30</b>	<b>10.00</b>	<b>5.59</b>	<b>35.00</b>	<b>5.36</b>	<b>220.94</b>		<b>62.07</b>							
<b>Environment &amp; Forest</b>									0.00		0.00							
Forest	1.24	1.00	0.00	0.23	0.00	0.00	1.06	0.86	2.30		2.09							
Flood Control	8.00	8.86	0.01	1.70	1.38	4.75	6.03	6.93	15.42		22.24							
PMB	0.00	0.00	0.00	6.18	0.00	0.00	0.00	0.00	0.00		6.18							
<b>Total</b>	<b>9.24</b>	<b>9.86</b>	<b>0.01</b>	<b>8.11</b>	<b>1.38</b>	<b>4.75</b>	<b>7.09</b>	<b>7.79</b>	<b>17.72</b>		<b>30.51</b>							
<b>Tourism</b>	0.00	0.00	0.00	0.00	20.00	0.00	16.50	0.00	36.50		0.00							
<b>Miscellaneous</b>	0.00	0.00	0.00	0.00	0.00	0.00	0.10	0.00	0.10		0.00							
<b>Technical Assistance</b>	0.00	0.00	0.00	0.00	0.00	0.00	0.06	0.00	0.06		0.00							
<b>GRAND TOTAL</b>	<b>361.93</b>	<b>352.55</b>	<b>197.54</b>	<b>78.59</b>	<b>572.00</b>	<b>330.24</b>	<b>550.00</b>	<b>535.02</b>	<b>1681.47</b>		<b>1296.40</b>							



## Financial Resources

A&N Islands being a centrally administered Union Territory, all the expenditure on its plan and Non-Plan activities are met out of the Consolidated Fund of India. The entire receipts collected by this UT form part of the receipts of the Govt. of India. Land Revenue, Stamp Duty, Registration fee, taxes on Motor vehicles etc. are the local tax revenue while non tax revenues are Forest, Shipping, Electricity, State Transport and Ports etc. Revenue receipts during 2007-08 was Rs.143.15 crore and budgeted revenue for 2008-09 is Rs. 150.00 crore which is nearly 10% of the Normal Plan and Non-Plan expenditure. Budget and Expenditure under plan and Non-plan from 1996-97 onwards are indicated below. (Statement 4.6)

Statement 4.6  
Total Budget and Expenditure (1966-67 to 2007-08)  
(Rs. in crores)

Year	Budget			Expenditure			Percentage of Expenditure		
	Plan	Non-Plan	Total	Plan	Non-Plan	Total	Plan	Non-Plan	Total
1996-1997	215.00	302.72	517.72	207.95	298.33	506.28	96.72	98.55	97.79
1997-1998	247.00	310.44	557.44	253.44	328.45	581.89	102.61	105.80	104.39
1998-1999	291.83	385.79	677.62	317.98	410.15	728.13	108.96	106.31	107.45
1999-2000	321.00	391.66	712.66	398.27	444.09	842.36	124.07	113.39	118.20
2000-2001	321.00	475.00	796.00	411.07	485.63	896.70	128.06	102.24	112.65
2001-2002	340.00	535.35	875.35	365.73	522.03	887.76	107.57	97.51	101.42
2002-2003	385.00	587.51	972.51	399.10	556.88	955.98	103.66	94.79	98.30
2003-2004	410.00	672.23	1082.23	405.43	638.97	1044.40	98.89	95.05	96.50
2004-2005	408.31	707.00	1115.31	402.91	796.41	1199.32	98.68	112.65	107.53
2005-2006- Regular	498.31	892.70	1391.01	485.80	833.76	1319.56	97.49	93.40	94.86
RGRP	-	361.93	361.93	-	352.55	352.55	-	97.41	97.41
2006-2007- Regular	547.07	936.79	1483.86	517.28	982.22	1499.50	94.55	104.85	101.05
TRP	572.00	-	572.00	330.24	-	330.24	57.73	-	57.73
2007-2008- Regular	604.83	891.00	1495.83	607.28	882.85	1490.13	100.40	99.08	99.62
TRP	550.00	-	550.00	535.02	-	535.02	97.28	-	97.28